



BORNO STATE IMMUNIZATION BUDGET ACCOUNTABILITY

ANNUAL SCORECARD 2025



AFRICA HEALTH
BUDGET NETWORK



ABOUT THE SCORECARD

The Africa Health Budget Network (AHBN), in collaboration with the African Field Epidemiology Network (AFENET) with support from GAVI, is implementing the Zero Dose Learning Hub (ZDLH) in Nigeria targeting Kano, Borno, Bauchi, and Sokoto States to address zero-dose immunization gaps. AHBN component of the ZDLH focuses on reaching missed communities through Advocacy, Stakeholder Engagement, Budget Tracking, and Accountability to improve immunization coverage.

To ensure the accountability is entrenched, ZDLH and its partners have developed a comprehensive ZDLH Accountability Scorecard for Immunization Budget Tracking, Accountability, and Sustainability at the sub-national level. The scorecard is designed to measure and track progress and performance aimed at increasing and sustaining Routine Immunization (RI) coverage to reduce zero-dose children. For operational purposes, Gavi defines zero-dose children as those who have not received the first dose of Penta 1 (or DPT1).

The scorecard is structured into three categories: budget summary, health financing and accountability & service delivery and transparency. Data collection covered desk review, secondary analysis of existing budget data, key informant interview and exit interviews at the facilities. The scorecard data are being scored as dark green (target achieved), light green (demonstrated achievement), amber (progressive achievement), red (no achievement), where data is not available the indicator is scored as black.

The ZDLH Accountability Scorecard serves as a vital tool for tracking state government and partner commitments, with respect to financial and non-financial performance. The scorecard provides actionable insights for improved decision-making, with recommendations for advocacy to be led by the ZDLH Community of Practice (CoP) members, state level CSOs, professional bodies and the media. Its implementation will enhance transparency, strengthen immunization systems, and drive sustainable progress in reducing zero-dose children at the sub-national level.

The ZDLH acknowledges and deeply appreciates the contributions of the Borno State Primary Health Care Development Board (BoSPHCDB) for actively participating in the development process of this scorecard and for providing access to accurate data that enriched its quality and relevance.

BORNO STATE
Immunization Budget Accountability Scorecard 2025

**BUDGET SUMMARY
AMOUNT (NGN)**

Indicators	2 0 2 3	2 0 2 4	2 0 2 5
Total Annual State Budget in Absolute Figure	235,331,950,00	358,732,146,000	615,857,950,000
Total Approved Health Budget for State in Absolute Figure	20,050,410,000	51,721,754,000	92,181,347,000
Total Budget Allocated to PHC Agency by State in Absolute Figure	3,063,716,000	5,019,655,308	13,615,280,000
Total Budget Allocated to Immunization Services by State in Absolute Figure	882, 798, 285	160,997,308	234,675,594.98
Absolute Amount contributed by the (MoU) partners in the immunization basket fund	377,650,000	589,650,000	1,111,657,000
Absolute amount of government contribution to the basket fund	38,785,554	160,997,308	234,675,594.98
Absolute BHCPF received by the state PHCMB from NPHCDA	703,823,113	586,469,734	1,498,029,000
Absolute amount allocated by the state as 25% counterpart fund for BHCPF	0.00	204,693,380	180,378,087
Absolute amount received by the BHCPF implementing PHCs from the SPHCMB	145,563,000	145,563,000	72,781,500
Absolute amount received by BHCPF implementing PHCs as DFF from NPHCDA	0.00	0.00	367,858,597.87

BORNO STATE
Immunization Budget Accountability Scorecard 2025

**HEALTH FINANCING
AND ACCOUNTABILITY**

Indicators	Score		
	2023	2024	2025
Proportion of approved State budget allocated to the health sector	8.52%	14.4%	14.96%
Proportion of health sector budget released by State government quarterly	46.5%	56%	
Proportion of the annual approved state immunization budget released into the basket fund	89%	100%	
Proportion of MoU partners annual allocation released into the immunization basket fund	100%	100%	
Timely contribution of the MoU basket fund by state government			
Timely contribution of the basket fund by partners			
Proportion of fund from the basket fund account disbursed for immunization			
Proportion of the state 25% counterpart funds released for BHCPF in State		100%	
Proportion of BHCPF disbursed through the SPHCMB to PHC facilities	31.6%	67.6%	

Definition of Keys **Target Achieved (Sustainable)** **Demonstrated Achievement (On-track)** **Progressive Achievement** **No Achievement** **Data not Available**

BORNO STATE

Immunization Budget Accountability Scorecard 2025

SERVICE DELIVERY AND TRANSPARENCY

Indicators	Score		
	2023	2024	2025
Proportion of under-one children (infants) who received Penta 1 in BHCDF implementing facilities in zero-dose affected LGAs	41%	52%	85%
Proportion of under-one children (infants) who received Penta 3 in BHCDF implementing facilities in zero dose affected LGAs	37%	49%	79%
Percentage of care-givers interviewed and satisfied with immunization services received in the BHCDF implementing facility at zero dose affected LGAs		53%	60.4%
Proportion of BHCDF designated PHCs benefiting from DFF directly from the NPHCDA gateway			
Active participation of state level CSOs during the government convened regular meetings of RI Technical Working Group (Former SERICC)			
Active participation of state level CSOs during the state immunization taskforce			

Definition of Keys Target Achieved (Sustainable) Demonstrated Achievement (On-track) Progressive Achievement No Achievement Data not Available

DISCUSSION PAGE

In 2024 and 2025, uptake of the Penta-1 vaccine increased from 52% and 85% respectively, while Penta-3 coverage has also increased to 49% and 79%. In comparison, Penta 1 and Penta 3 coverage in 2025 resulted in a slight drop out rate within the acceptable threshold of 10%. Reportedly this is due to sustained advocacy, timely release & utilization of immunization budget and defaulters tracking.

The proportion of the approved state immunization budget released into the basket fund has remained 100% over the last two years 2024 and 2015, reflecting improved financing commitment by the State Government.

In comparison the health sector budget in 2023, 2024, and 2025 has increased allocation consistently to the tune of ₦20 billion, ₦51 billion and ₦92 billion respectively. This translates to better health outcomes over the years, and progress needs to be sustained through strategic engagement of trained Community of Practice members, media and NGOs.

KEY RECOMMENDATIONS FOR ACTION

1

The Borno State Government is urged to ensure sustainable funding for Primary Healthcare and immunization services beyond donor support in 2026 and beyond

2

Community of Practice members are called upon to continuously advocate for the timely release of appropriated funds to address zero-dose children challenges in Borno State.

3

In comparison, Penta 1 and Penta 3 coverage in 2025, there was slight drop out rate. CoP members are encouraged to continuously engage government at all levels and communities to strengthen advocacy for continuous vaccine uptake across the state..

4

Legislative commitment should be enshrined in the advocacy efforts of CSOs to maintain gains recorded in oversight of health facilities and increase funding for immunization activities.

HEALTH FINANCING AND ACCOUNTABILITY

Indicators	Scoring Sheet				Data Source
	Target Achieved (Sustainable)	Demonstrated Achievement (On-track)	Progressive Achievement	No Achievement	
Proportion of approved State budget allocated to the health sector.	15% of state budget allocated to health sector	10% - 14.9% of state budget allocated to health sector	5 -9.9% of state budget allocated to health sector	Less than 5% of state budget allocated to health sector	State Approved Budget
Proportion of health sector budget released by State government quarterly	80% or more of the total health budget was released	70% - 79.9% of the total health budget was released	50-69.9% of the total health budget was released	Less than 50% of the total health budget was released	State Budget Performance Report
Proportion of the annual approved state immunization budget released into the basket fund	80% of the annual approved state immunization budget released into the basket fund	79.9% - 60% of the annual state immunization budget released into the basket fund	69.9%-50% of the annual state immunization budget released into the basket fund	Less than 50% of the annual state immunization budget released into the basket fund	State Budget Performance Report'
Proportion of MoU partners annual allocation released into the immunization basket fund	35% or more of MoU partners contributions in the PHC budget	20%-34.9% of MoU partners contributions in the PHC budget	10 - 19.9% of MoU partners contributions in the PHC budget	Less than 10% of MoU partners contributions in the PHC budget	State Approved Budget
Proportion of Timely contribution of the MoU basket fund by state government	If the state contribution is made in the first quarter	If the state contribution is made in the 2nd and 3rd quarter	If the state contribution is made in the forth quarter	If no contribution is made by the state across all the quarters	State Approved Budget
Proportion of Timely contribution of the basket fund by development partners	If the development partners contribution is made first quarter	If the development partners contribution is made 2nd and 3rd quarter	If the development partners contribution is made forth quarter	If no contribution is made by the partners across all the quarters	State Approved Budget
Proportion of fund from the basket fund account disbursed for immunization	80% or more of the basket fund was disbursed for immunization and PHC	70% - 79.9% of the basket fund was disbursed for immunization and PHC	50-69.9% of the basket fund was disbursed for immunization and PHC	Less than 50% of the basket fund was disbursed for immunization and PHC	State Approved Budget
Proportion of the state 25% counterpart funds released for BHCDF in State	80% or more of the state counterpart funds released for BHCDF	70% - 79.9% of the state counterpart funds released for BHCDF	50-69.9% of the state counterpart funds released for BHCDF	Less than 50% of the state counterpart funds released for BHCDF	Secondary analysis of state level BHCDF report
Proportion of BHCDF disbursed through the BoSPHCDB to PHC facilities	80% or more of the BHCDF disbursed through the BoSPHCDB gateway to PHC facilities	70% - 79.9% of the BHCDF disbursed through the BoSPHCDB to PHC facilities	50-69.9% of the BHCDF disbursed through the BoSPHCDB to PHC facilities	Less than 50% of the BHCDF disbursed through the BoSPHCDB to PHC facilities	BHCDF Newsletter

SERVICE DELIVERY AND TRANSPARENCY

Indicators	Scoring Sheet				Data Source
	Target Achieved (Sustainable)	Demonstrated Achievement (On-track)	Progressive Achievement	No Achievement	
Proportion of under-one children (infants) who received Penta 1 in BHCDF implementing facilities in zero-dose affected LGAs	80% or more under-one children received Penta 1	60-79.9% under-one children received Penta 1	50-69.9% under-one children received Penta 1	Less than 50% under-one children received Penta 1	DHIS2/SSP HCDA
Proportion of under-one children (infants) who received Penta 3 in BHCDF implementing facilities in zero dose affected LGAs	80% or more under-one children received Penta 3	60-79.9% under-one children received Penta 3	50-69.9% under-one children received Penta 3	Less than 50% under-one children received Penta 3	DHIS2
Utilization status of the BHCDF at the implementing facility in zero dose affected LGAs in relation to immunization	80% or more utilization achievement from report	60 - 79.9% utilization achievement from report	50 - 69.9% utilization achievement from report	Less than 50% utilization achievement from report	DHIS2
Percentage of care-givers satisfied with immunization services received in the BHCDF implementing facility of zero dose affected LGAs	80% or more of enrollees satisfied with at least 4 of the six criteria	60 - 79.9% of enrollees satisfied with at least 4 of the six criteria	50 - 69.9% of enrollees satisfied with at least 4 of the six criteria	Less than 50% of enrollees satisfied with at least 4 of the six criteria	Enrollee interview
Proportion of BHCDF designated PHCs benefiting from DFF directly from the NPHCDA gateway	100% of BHCDF designated PHCs are benefiting from DFF directly from the NPHCDA	80% - 99.9% of BHCDF designated PHCs are benefiting from DFF directly from	50% - 79.9% of BHCDF designated PHCs are benefiting from DFF directly from	Less than 50% of BHCDF designated PHCs are benefiting from DFF directly from	Data not available
Timely contribution of the MOU basket fund by state government	Four quarters contributed timely	Three quarters contributed timely	Two quarters contributed timely	One or zero quarters contributed timely	State budget performance report
Active participation of state level CSOs during the government convened regular meetings of RI Technical Working Group (Former SERICC)	In every meeting, at least two state-level CSOs in participation	In every meeting, at least one state-level CSO in participation	Irregular state level CSOs participation	No state level CSO participation	Attendance sheet and pictures
Active participation of state level CSOs during the state immunization taskforce	In every meeting, at least two state-level CSOs in participation	In every meeting, at least one state-level CSO in participation	Irregular state level CSOs participation	No state level CSO participation	Attendance sheet and pictures





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✉ info@africahbn.org | 🌐 <https://africahbn.info> | 📱 @AHBNetwork | 📱 @AfenetNigeria | 📱 @gavi